

Governing Extractive Industries: Major Challenges

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- Extractive industry snapshot and trends
- Impacts and governance challenges
- Role of research
- Main policy initiatives

Extractive Industries

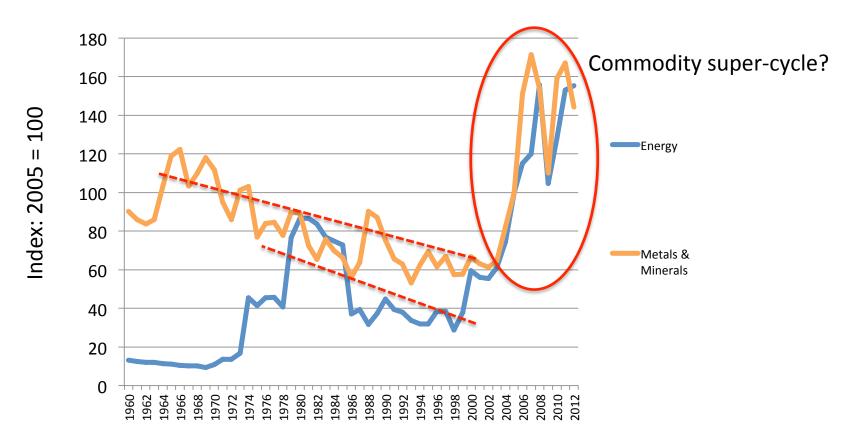
- \$3.5 trillion/year
- 5% global GDP 11% GDP developing countries
- 87% hydrocarbons (65% oil, 11% natural gas, 11% coal)
 13% non-fuel minerals ... timber



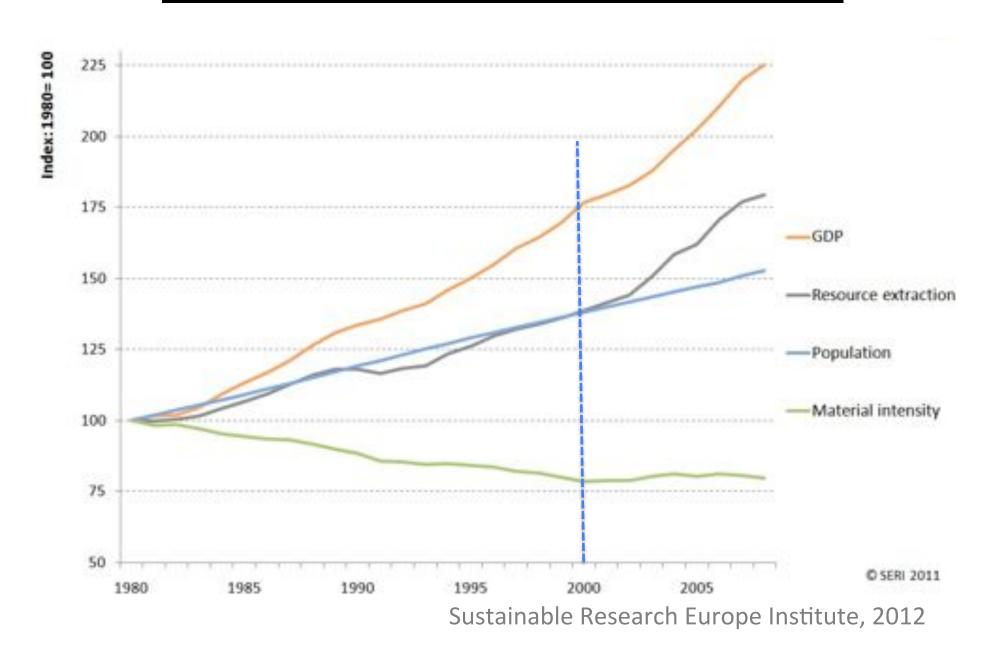


Extractive industries - trends

Extractive commodity prices

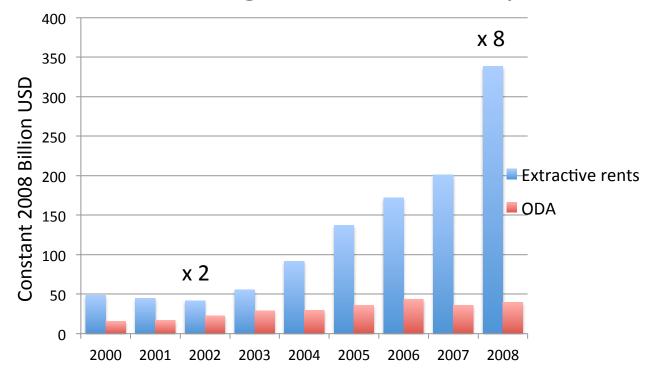


Extractive industries - trends



Resource-led development opportunity

- Foreign Direct Investment
- Fiscal income
- Economic linkages and multiplier effects
- => Natural asset base to grow and diversify economy



Potential resource rents vs. ODA - Sub-Saharan Africa - World Bank 'Wealth of Nations'

Contemporary context of resource governance

- Liberalization of extractive sectors
- Emerging economies 'Good governance' agenda
- Renewed scarcity narratives

Main functions of extractive sector governance

- Provide raw materials for the world's economy
 - => Investment and trade focus
- Maximize socio-economic development in host countries
 - ⇒ Revenue capture and allocation focus
- Minimize socio-environmental impacts locally and globally
 - => Environment and human rights focus

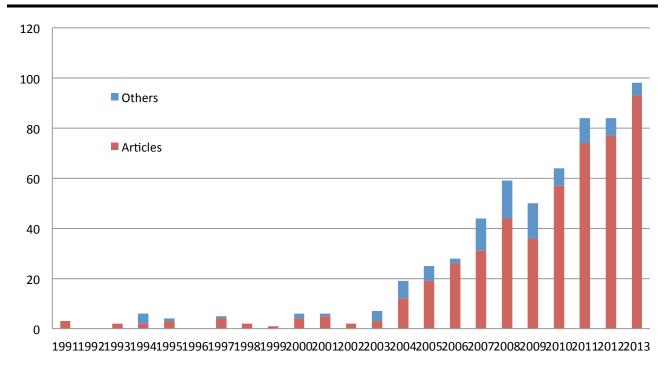
Main governance challenges

- Highly politicized sector with strong macro-economic implications, massive windfalls and long-term horizons
- Lengthy chain of responsibility to ensure positive developmental outcome
- Institutional capacity of host governments often lagging behind complexity of requirements and skills of companies
- State fiscal autonomy reducing representation and accountability
- Low price elasticity and limited consumer exposure
- Institutional robustness tested by revenue flows

<u>Does resource wealth undermines</u> <u>'good governance'</u>?

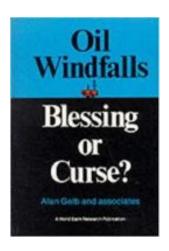


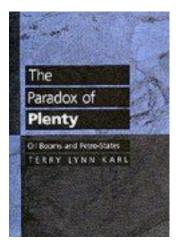
Research on the 'Resource Curse'

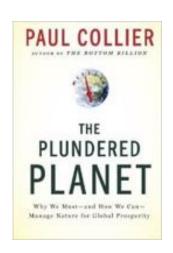


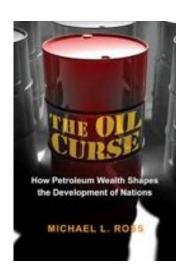
Articles containing the terms 'resource curse' and 'Dutch disease' in the academic

literature (1991-2014). Source: Web of Science









Major research findings

- Economic underperformance (Ross 2012, Wiens 2013, Amundsen 2014)
 - Shocks and crowding out effect
 - Institution dependent: (un)democratic and (un) accountable; self-reinforcing;
 esp. for SOE
 - Efficiency of extraction versus redistribution
 - Limited poverty reduction, greater inequalities
- Institutional effects (Leite and Weidmann 2002, Ross 2012)
 - Authoritarianism, esp. after 1970s and authoritarian regime in place
 - Rent-seeking, esp. in non-democracies
 - Patriarchy and educational underinvestment
- Armed conflicts (Lujala 2010, Ross 2012, Colgan 2013, Basedau & al. 2013)
 - Civil wars, esp. high dependence/low abundance, onshore, conflict/oil area overlap, ethnic/oil representation
 - Inter-state wars, when revolutionary regime

Challenges to governance interventions

- Governing domestic resource sectors/
 Respecting host government sovereignty
- Maintaining international leverage/
 Aid-dependence declines & int'l competition increases
- Reducing poverty in producing countries /
 Increasing profits for home corporations
- Maintaining political stability for investments /
 Promoting democracy & benefiting from instability

Major resource governance initiatives

Conflict diamonds => Kimberley Process

Revenue secrecy => EITI

Revenue governance= > NRC



- Kimberley Process Certification Scheme (KPCS)
 - Prevent laundering of 'conflict diamonds'
 - Institutional innovations
 - Research components
 - ⇒ Identification and tracking of minerals
 - ⇒ Conflict-minerals legislation (e.g. Dodd-Frank 1502)
 - ⇒ Yet fell short of *extended* expectations



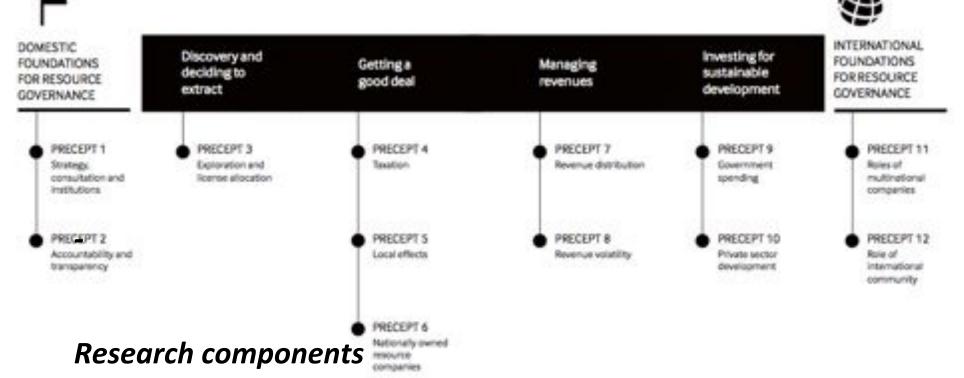
- Extractive Industries Transparency Initiative (EITI)
 - Transparent payments to governments
 - Formalization of revenue discussions

Research components

- ⇒ Reconciled but not always audited
- ⇒ Accountability limited (PWYP)
- ⇒ Participation voluntary and exclusions frequent
- ⇒ Revenue transparency legislation (Dodd-Frank 1504, EU Accounting and Disclosure)



- Natural Resource Charter (NRC)
 - Precepts of resource governance along decision-chain
 - Benchmarking and peer-to-peer assistance



- ⇒ Broad-picture but limited participation
- ⇒ NRC + Revenue Watch Institute = Natural Resource Governance Institute

Conclusion

- Major opportunity over past decade, incl. for new producers
- Multi-scale & tri-partite governance:
 - Local / National / International
 - Civil Society / Companies / Governments
- Policy recommendations designed, promoted but rarely demonstrated
- Research-intensive domain requiring more collaboration and case-specific application

Role of research

- Identifying resource opportunities
- Testing resource-development hypotheses
- Tracking commodity chains and revenue flows
- Assessing socio-environmental impacts
- Evaluating and recommending policies

⇒ Evolution of policy-driven agenda

Role of research

Conventional resource management	Sustainable resource governance
Command & control management (state/firm-centric)	Participative & adaptive governance (multi-stakeholders)
Goal: Commodity production	Goal: Sustainability
Concern for current generation and human well-being	Concern for future generations and non-humans
Limits arise from need to conserve/replace resource stocks	Ecological limits and social consent to resource production
Resources studied in isolation	Resources embedded in socio-ecosystems

Thank you!

